

# WORKFORCE INVESTMENT COUNCIL DISTRICT OF COLUMBIA



WIC Policy No.	Subject	Date
2013.001	DC WORKFORCE SYSTEM ROLES AND	April 9. 2013
	RESPONSIBILITIES	

#### **ISSUING ENTITY:**

State Workforce Investment Council

#### SCOPE:

State Workforce Board, State Administrative Entity, Local Workforce Board, Local Workforce Administrative Entity, One-Stop Operator, and Workforce System Stakeholders

#### **REFERENCES:**

Workforce Investment Act (Public Law 105-221, Section 121); 20 CFR Part 662 of the WIA Regulations; Mayor's Order establishing the Workforce Investment Council.

#### **EFFECTIVE DATE:**

October 1, 2013

#### **OBJECTIVE:**

This policy outlines the roles, responsibilities and authority of the Chief Elected Official, DC Office of Boards and Commissions, the State and Local Workforce Investment Council, DC Department of Employment Services, DC and the DC Office of the Chief Financial Officer in regard to the local workforce system.

#### **BACKGROUND:**

The Workforce Investment Act establishes statutory roles and responsibilities for various entities to carry out the administration and oversight of state and local workforce investment systems. Since the District of Columbia is a single state delivery area – meaning it is both a state and a local area for WIA purposes – the Mayor, the DC Workforce Investment Council (WIC), the Department of Employment Services (DOES), and he Office of the Chief Financial Officer (OCFO) each fulfill specific state and local responsibilities defined under the law.<sup>1</sup>

#### **ROLES AND RESPONSIBILITIES:**

- A. Mayor. The Mayor serves two roles defined in WIA:
  - 1. State Role The Mayor has all responsibilities assigned to the "Governor" including appointment of the state workforce board and submission of the state plan.
  - Local Role The Mayor has all responsibilities assigned to the "Chief Elected Official," including appointment of the local workforce board, appointment of a fiscal agent for WIA funds, and approval of the local workforce budget.

<sup>&</sup>lt;sup>1</sup> The Office of Boards and Commissions is responsible for swearing members of the WIC

Mayor		
Mayor As Governor (State Roles)	Function	Statutory/Regulatory Authority
	Selects WIC State Board Members	§111(a)
	Designates Local Workforce Area	§116(a)
	Appoints WIC State Board Chair	
	Certifies Local WIC Board	§117(c)(2)
As Mayor/Local Elected Official (Local Role)	Function	Statutory/Regulatory Authority
	Selects WIC Local Board Members	§117(a)
	Appoints WIC Local Board Chair	§117(b)(5), 661.320
	Establishes Membership Structure for Standing Committees	Mayor's Order
	Collaborates with WIC State and Local Board on Selection of WIC Executive Director	
	Approves WIA Budget and Spending Plan Provided by WIC Local Board	§117(d)(3)(A)
	Serves as Local Grant Recipient and Is Liable for WIA Local Grant Funds	§117(d)(3)(B)
	Designates Entity to Serve as Local Fiscal Agent for WIA Funds	§117(d)(3)(B)
	Supervises Workforce Investment Council Executive Director who is hired in a joint collaboration of the Mayor and the Workforce Investment Council	
	Empowers the Workforce Investment Council Executive Director to hire and oversee Council staff	

- B. Workforce Investment Council (WIC). The WIC is appointed by the Mayor, and serves two roles defined in WIA:
  - 1. State Role The WIC is the "State Workforce Investment Board," and is responsible for assisting the Mayor in carrying out a range of state responsibilities, including developing the state strategic workforce plan, negotiating statewide performance measures, and setting statewide policies for the workforce system.
  - Local Role The WIC is the "Local Workforce Investment Board," and is responsible for overall administration and oversight of workforce system, including certifying one-stop operators, establishing eligibility standards for training providers receiving WIA funding, and selecting providers of WIA Youth services.

WIC Board members are considered to serve as both state and local board members. The WIC is currently developing procedures to ensure that all policy decisions are clearly defined as either state or local actions, and are clearly authorized by federal and District law.

	Workforce Investment Council	
As State Workforce Investment Board	Function	Statutory/Regulatory Authority
	Collaborates with Mayor on Selection of State WIC Executive Director <sup>2</sup>	
	Develops State Integrated Workforce Plan Jointly with DOES	§111(d)(1)
	Negotiates WIA Performance Measures Jointly with DOES	§111(d)(6)
	Develops WIA Annual Report Jointly with DOES	§111(d)(7)
	Develops Applications for Incentive Grants under §503 of WIA	§111(d)(9)
	Convenes Quarterly Meetings	
	Sets State Policy for DCAJC Centers and WIA-Funded Activities (Including: Certification, One-Stop System, Adult	
	and Dislocated Worker Services, Local Governance/Conflict of Interest, Co-	
	Enrollment, Individual Training	
	Account, Business Services, On-the- Job Training, WIA Grievance and	
	Complaint Resolution Procedures, National Emergency Grants, Rapid Response, and Workforce Innovation	
	Grant, Communication	
	Creates State Board By-Laws	
	Develops and Implements Statewide Employment and Training Activities	
	Determines Use of Statewide Funds to Support Discretionary Activities <sup>3</sup>	
As Local Workforce Investment Board	Function	Statutory/Regulatory Authority
	Collaborates with Mayor on Selection of Local WIC Executive Director	
	Establishes Local Board Governance Structure and Committee Structure	
· · · · · · · · · · · · · · · · · · ·	Creates Local Board By-Laws	
	Sets Local Policy for DCAJC Centers and WIA-Funded Activities (Including:	
	Youth Program Designs, Request for Proposal Process, Priority of Service, Supportive Services, WIA Oversight	§117(a)

 $^{2}$  The State WIC Executive Director will also serve as the Local WIC Executive Director and hire staff that will work on both functions.

<sup>&</sup>lt;sup>3</sup> Currently WIC uses the Governor's Statewide Funds to Cover Staffing of the WIC

## #01-2013 DC Workforce System Roles and Responsibilities

and Monitoring	
Provides Policy Guidance to DCAJC	
Centers and WIA-Funded Activities	§117(a)
 Conducts Oversight of DCAJC Centers	
and WIA-Funded Activities by	§117(a)
Monitoring and Evaluating	3-1-(0)
Selects and Certifies DCAJC Operator	§117(d)(2)(A), §121
 Terminates DCAJC Operator	§117(d)(2)(A)
Develops Memorandum of	3-2-(-)(-)(-)
Understanding with Required DCAJC	§121(a)
Partners	
Establishes and Maintains Eligible	
Training Provider List	§117(d)(2)(C)
Recertifies Eligible Training Providers	§122
Convenes Quarterly Meetings	§117(e)
Develops and Implements Process for	
Selection of Youth Providers	§117(d)(B)
Designates Youth Council Members	§117(h)
Establishes Local WIC Operating	
Budget	
Advises OCFO on Overall WIA Budget	
and Spending Plan-Local WIC and	
DOES Negotiate Budget and Spending	
Plan, Local WIC Approves and Submits	
to Mayor	
Directs Fiscal Agent to Disburse Funds	
for Workforce Investment Activities,	
Subject to Compliance with the	
Requirements of WIA	
Has Access to All Data Systems Specific	
to WIA Activities <sup>4</sup>	
Employs WIC Staff	
Solicits Grants	
Promotes the WIA System through	
Branding and Marketing Policies	
Coordinates Workforce Investment	
Activities with Economic Development	
Strategies and Other Employer	
Linkages Project Services Madel	
Determines Business Services Model	
and Collaborate with DOES for	
 Implementation	
Supports Staff Training and Technical	
Assistance for DCAJC Front-Line Staff	
and Sets Minimum Standards in DCAJC	

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 $<sup>^{\</sup>rm 4}$  Currently using Geo Solutions Virtual One-Stop for data collection

Certification Process	

- C. **Department of Employment Services.** The **DOES** currently serves three roles defined in WIA:
  - 1. State Role DOES has been designated by the Mayor to serve as the *Grant Recipient* and *Fiscal Agent* for all WIA funds received by the District, and is responsible for disbursing such funds in accordance with policies set by the WIC.
  - 2. Local Role DOES is designated by the WIC to serve as the *One-Stop Operator*, with primary responsibility for staffing and operating DC American Job Centers.
  - 3. Local Role DOES serves as *Service Provider* for both Wagner-Peyser (WP) and Workforce Investment Act (WIA) Adult and Dislocated Worker programs. DOES also provides monitoring and oversight of WIA Youth providers selected by the WIC.

DOES also fulfills a number of key state responsibilities, including preparation and submission of required federal performance and financial reports, administration of the statewide employment statistics system, and development of the WIA annual report in cooperation with the WIC.

	Department of Employment Services	5
As State Agency	Function	Statutory/Regulatory Authority
	Develops a Statewide Employment	
	Statistics System	
	Prepares and Submits Required	
	Federal Reports in Cooperation with	
	the WIC	
	Develops State Integrated Workforce	£111/d\/1\
	Plan Jointly with State WIC	§111(d)(1)
	Negotiates WIA Performance	£111(d)(c)
	Measures Jointly with State WIC	§111(d)(6)
	Develops WIA Annual Report Jointly	£111/d\\/7\
	with State WIC	§111(d)(7)
	Develops Applications for Incentive	
	Grants Under §503 of WIA with State	§111(d)(9)
	WIC	
	Distributes All Submitted Reports to	
	WIC Executive Director	
As Local Agency	Function	Statutory/Regulatory Authority
	Serves as Fiscal Agent for Local WIA	£417/4\/2\/0\
	Funds	§117(d)(3)(8)
	Serves as DCAJC Operator Appointed	
	by WIC Approved Certification Process	
	Supports Staff Training and Technical	
	Assistance for DCAJC Front-Line Staff	di propositioni
	and Meets Minimum Standards in	
	DCAJC Certification Process	

### #01-2013 DC Workforce System Roles and Responsibilities

Provides Core and Intensive Services	
Provides Training Services According	
to WIC Policies	
Processes Invoices	
Approves Individual Training Account	
Contracts	
Approves On-the-Job Training	
Contracts	
Establishes Staffing Plan for Local	
Workforce Delivery System	
Develops and Manages Procedures	
Created to Support WIC Policies and	
Program Operations	
Negotiates Budget with Local WIC	
Board and OCFO	
Serves as Administrator of WIA Youth	
Grants that are Formally Approved by	
WIC	
Enters Into Facility Lease Agreements	
Associated with the Workforce System	
Works with One-Stop Partners to	
Deliver Services Prescribed in the	
Memorandum of Understanding and	
Resource Sharing Agreement	
Maintains All Required WIA Program	
and Participant Data	
Provides WIC Executive Director	
Access to All Data Systems	

D. <u>Office of the Chief Financial Officer (OCFO)</u>. **OCFO** has primary responsibility for developing the District's WIA budget, in accordance with spending plans developed jointly by the WIC and DOES.

Office of the Chief Financial Officer (OCFO)	
Function	Statutory/Regulatory Authority
Develops Annual Budget in	
Partnership with DOES and Local WIC	

#### **RESCISSIONS:**

None

#### **CONTACT ENTITY:**

Inquiries regarding this rule should be directed to the Executive Director for the State Workforce Investment Council.

## #01-2013 DC Workforce System Roles and Responsibilities

APPROVAL:

Michael N. Harreld

Chair, Workforce Investment Council

Regional President, PNC Financial Services Group